JUNE 1989

(For Fiscal Year July 1988 through June 1989)

DIVISION OF SOCIAL SERVICES
PUBLIC ASSISTANCE GRANTS - STATISTICAL REPORT

Prepared by
DIVISION OF PLANNING, RESEARCH & EVALUATION
Bureau of Human Services Planning
DHSS Campus
New Castle, Delaware

(302) 421-6173

35-01-40-89-10-06

6/P/11
1-58615

FINANCIAL STATEMENT - STATE FUNDS

Fiscal Year 1989 - 100% Of The Year

JUNE 1989

CATEGORY	ORIGINAL APPROPRIATION	TRANSFERS IN	TRANSFERS OUT	REVERTED	AVAILABLE FOR YEAR	DISBURSED/ ENCUMBERED	PERCENT DISBURSED
AFDC	$12,352,100	$214,333	$765,212	$2,630	11,798,591	11,798,591	100.0%
General Assistance	$1,670,000	$0	$99,522	$976	1,569,502	1,569,502	100.0%
Emergency Assistance	$217,000	$0	$0	$0	217,000	217,000	100.0%
SSI Supplementation	$685,100	$80,700	$8,363	$0	757,437	757,437	100.0%
TOTAL	$14,525,750	$295,033	$179,614	$3,606	14,342,530	14,342,530	100.0%

Source: Statement of Appropriations and Account Balances

RAMAC: FY - 1989

PUBLIC ASSISTANCE MONTHLY STATISTICS

	July 1988	August	September	October	November	December
AFDC REGULAR:						
Payments	$1,979,545	$1,973,880	$1,995,387	$2,072,446	$2,062,532	$2,092,400
Cases	7,340	7,387	7,461	7,362	7,343	7,473
Children	13,028	13,072	13,049	12,957	12,811	13,077
Recipients	19,034	19,086	19,068	18,898	18,714	19,125
AFDC-UP:						
Payments	$11,281	$11,895	$10,329	$10,328	$11,314	$11,212
Cases	39	43	39	36	35	34
Children	91	89	80	68	79	80
Recipients	157	157	141	127	139	140
TOTAL AFDC:						
Payments	$1,990,826	$1,985,775	$2,005,716	$2,082,774	$2,073,846	$2,103,612
Cases	7,379	7,430	7,500	7,398	7,378	7,507
Children	13,119	13,161	13,129	13,025	12,890	13,157
Recipients	19,191	19,243	19,209	19,025	18,853	19,265
GENERAL ASSISTANCE:						
Payments	$131,213	$128,311	$129,741	$126,898	$129,801	$144,085
Cases	1,055	1,048	1,062	1,141	1,065	1,106
Children	470	454	487	446	451	504
Recipients	1,277	1,271	1,304	1,245	1,279	1,375
EMERGENCY ASSISTANCE:						
Payments	$24,092	$26,867	$29,264	$29,585	$22,924	$32,325
Cases	171	178	199	212	160	218
FOOD STAMPS:						
Payments	$1,439,322	$1,448,237	$1,438,666	$1,473,163	$1,477,397	$1,645,135
Cases	10,642	10,689	10,633	10,654	10,670	11,141
Recipients	28,734	28,860	28,710	28,767	28,810	30,081
SSI STATE SUPPLEMENTATION:						
Payments	$60,302	$60,989	$61,140	$62,143	$62,646	$62,463
Case-Recipients	498	502	503	510	517	516
SSI FEDERAL PAYMENTS ONLY:						
Payments	$1,525,700	$1,532,109	$1,528,419	$1,537,447	$1,529,104	$1,535,517
Cases-Recipients	7,497	7,543	7,513	7,556	7,551	7,500
TOTAL SSI:						
Payments	$1,586,002	$1,593,098	$1,589,559	$1,599,590	$1,591,750	$1,597,980
Cases-Recipients	7,600	7,648	7,618	7,662	7,664	7,614

	January 1989	February	March	April	May	June
AFDC REGULAR:						
Payments	$2,052,423	$2,058,878	$2,107,782	$2,100,089	$2,102,626	$2,083,541
Cases	7,288	7,289	7,518	7,434	7,446	7,377
Children	12,901	12,711	13,159	13,005	13,033	13,035
Recipients	18,827	18,551	19,235	18,979	18,996	18,970
AFDC-UP:						
Payments	$11,687	$12,070	$13,334	$15,098	$14,076	$11,540
Cases	40	37	48	51	45	37
Children	103	95	112	111	94	76
Recipients	176	160	194	200	161	137
TOTAL AFDC:						
Payments	$2,064,110	$2,070,948	$2,121,116	$2,115,187	$2,116,702	$2,095,081
Cases	7,328	7,326	7,566	7,485	7,491	7,414
Children	13,004	12,806	13,271	13,116	13,127	13,111
Recipients	19,003	18,711	19,429	19,179	19,157	19,107
GENERAL ASSISTANCE:						
Payments	$133,223	$131,617	$136,784	$130,225	$131,389	$129,953
Cases	1,090	1,055	1,101	1,089	1,076	1,068
Children	472	479	497	479	462	448
Recipients	1,343	1,314	1,362	1,296	1,289	1,256
EMERGENCY ASSISTANCE:						
Payments	$28,773	$24,785	$22,487	$17,698	$24,356	$27,088
Cases	186	166	147	114	160	180
FOOD STAMPS:						
Payments	$1,621,961	$1,617,573	$1,689,672	$1,601,759	$1,534,350	$1,529,817
Cases	10,932	10,931	11,290	11,281	10,926	10,940
Recipients	29,517	29,512	30,483	30,457	29,501	29,539
SSI STATE SUPPLEMENTATION:						
Payments	$62,039	$61,812	$61,353	$61,451	$60,021	$60,111
Cases-Recipients	513	510	505	504	494	492
SSI FEDERAL PAYMENTS ONLY:						
Payments	$1,586,733	$1,582,295	$1,577,268	$1,585,671	$1,565,445	$1,568,419
Cases-Recipients	7,496	7,475	7,404	7,478	7,456	7,398
TOTAL SSI:						
Payments	$1,648,772	$1,644,107	$1,638,621	$1,647,122	$1,625,466	$1,628,530
Cases-Recipients	7,609	7,586	7,514	7,588	7,565	7,506

PUBLIC ASSISTANCE CUMULATIVE STATISTICS

	June 1989 Fiscal Year to Date	June 1988 Fiscal Year to Date	% Change
AFDC REGULAR			
Payments	$24,681,529	$24,046,695	2.6%
Cases	7,393	7,541	-2.0%
Payments/Case	$278.20	$265.72	4.7%
Children	12,987	13,372	-2.9%
Recipients	18,957	19,607	-3.3%
Payments/Recipient	$108.50	$102.20	6.2%
AFDC-UP			
Payments	$144,164	$163,377	-11.8%
Cases	40	48	-16.7%
Payments/Case	$297.86	$283.15	5.2%
Children	90	108	-16.7%
Recipients	157	189	-16.9%
Payments/Recipient	$76.32	$71.91	6.1%
TOTAL AFDC			
Payments	$24,825,693	$24,210,072	2.5%
Cases	7,434	7,589	-2.0%
Payments/Case	$278.31	$265.83	4.7%
Children	13,076	13,479	-3.0%
Recipients	19,114	19,797	-3.5%
Payments/Recipient	$108.23	$101.91	6.2%
GENERAL ASSISTANCE			
Payments	$1,583,240	$1,624,569	-2.5%
Cases	1,080	1,095	-1.4%
Payments/Case	$122.20	$123.60	-1.1%
Children	471	491	-4.1%
Recipients	1,301	1,366	-4.8%
Payments/Recipient	$101.42	$99.11	2.3%

PUBLIC ASSISTANCE CUMULATIVE STATISTICS (Cont'd)

	June 1989 Fiscal Year to Date	June 1988 Fiscal Year to Date	% Change
EMERGENCY ASSISTANCE			
Payments	$310,244	$360,373	-13.9%
Cases	174	19[illegible]	-12.6%
Payments/Case	$148.37	$151.04	-1.8%
FOOD STAMPS			
Payments	$18,517,052	$17,441,416	6.2%
Cases	10,894	10,583	2.9%
Payments/Case	$141.64	$137.34	3.1%
Recipients	29,414	28,574	2.9%
Payments/Recipient	$52.46	$50.87	3.1%
SSI STATE SUPPLEMENTATION			
Payments	$736,470	$700,217	5.2%
Cases-Recipients	505	481	5.0%
Payments/Case-Recipient	$121.45	$121.23	0.2%
SSI FEDERAL PAYMENTS ONLY			
Payments	$18,654,127	$17,833,766	4.6%
Cases-Recipients	7,489	7,486	0.0%
Payments/Case-Recipient	$207.57	$198.53	4.6%
TOTAL SSI			
Payments	$19,390,597	$18,533,983	4.6%
Cases-Recipients	7,598	7,576	0.3%
Payments/Case-Recipient	$212.68	$203.86	4.3%

NOTE: All cumulative statistics other than expenditures represent monthly averages

COMPARATIVE CASE LOADS BY CATEGORY AND COUNTY

JUNE 1989

		Total State	New Castle	Kent	Sussex
AFDC Regular:	Cases	7,377	4,600	1,480	1,297
	Recipients	18,970	11,756	3,905	3,309
AFDC-UP:	Cases	37	22	10	5
	Recipients	137	85	32	20
Total AFDC:	Cases	7,414	4,622	1,490	1,302
	Recipients	19,107	11,841	3,937	3,329
General Assistance:	Cases	1,068	697	194	177
	Recipients	1,256	781	225	250
Emergency Assistance:	Cases	180	126	18	36
Food Stamps:	Cases	10,940	6,424	2,467	2,049
	Recipients	29,539	17,346	6,662	5,531
SSI State Supplementation:	Cases-Recipients	492	255	77	160
SSI Federal Payments:	Cases-Recipients	7,398	3,924	1,603	1,871
Total SSI:	Cases-Recipients	7,506	3,982	1,619	1,905

S1385-1
11/10/89

DELAWARE HEALTH AND SOCIAL SERVICES
DIVISION OF PLANNING, RESEARCH & EVALUATION

MEMORANDUM

TO: Distribution

VIA: Linda Barnett

FROM: Paula Jones

DATE: October 26, 1989

RE: Highlights of Statistical Report on Public Assistance Grants Programs: July 1988 - June 1989.

TOTAL PUBLIC ASSISTANCE EXPENDITURES

DHSS expenditures totaling $64,626,826 were incurred on behalf of public assistance recipients during SFY 1989. This represents a 4% increase ($2,456,413) from SFY 1988. The three largest programs reflected in this report (AFDC, SSI and Food Stamps) experienced increases in expenditures, while the two smaller programs (General Assistance and Emergency Assistance) experienced expenditure decreases.

Food Stamp expenditures reflected a 6.2% ($1,075,636) increase, while AFDC expenditures reflected a 2.5% ($615,621) increase in State Fiscal Year 1989. Similarly, SSI expenditures increased by 4.6% or $856,614.

On the other hand, General Assistance expenditures decreased 2.5% ($41,329), and spending for Emergency Assistance decreased 13.9% ($50,129).

The annual State spending on these programs amounted to $14,342,530, which represents a .2% increase from SFY'88. Several factors explain the nearly constant State spending despite the 4% increase in total expenditures. First, the Food Stamp Program, which experienced the largest increase, is entirely funded by the Federal government. Secondly, an increase in the AFDC Federal match from 51.9% to 52.6% allowed the State share of AFDC expenditures to increase at a lower rate (.4%) than the overall rate of increase (2.5%) in AFDC expenditures.

AFDC PROGRAM

Average monthly participation in the AFDC program continued to decline in SFY 1989. The average monthly caseload dropped 2%, to a level of 7,434 cases. This was accompanied by a 3.5% decrease in the average monthly number of recipients, from 19,797 to 19,114. The magnitude of caseload reductions, however, has declined each year over 1986-1989. Figure 3 illustrates this leveling off effect.

A 4% increase in the AFDC payment level which became effective in October 1988 is largely responsible for a 4.7% increase in the average payment per case. The average payment per case increased from $265.83 in SFY 1988 to $278.31 in SFY 1989. Similarly, the average payment per recipient increased 6.2% during the same period.

Total AFDC expenditures of $24.8 million reflect a 2.5% increase over SFY 1988 spending. This represents a reversal of the downward trend experienced between SFY 1985 and SFY 1988. Rising expenditures can be attributed to the effect of annual benefit increases which have been only partially offset by declines in caseloads. Figure 2 reveals the slight upturn in AFDC expenditures.

GENERAL ASSISTANCE PROGRAM

The average monthly General Assistance caseload declined 1.4% during SFY 1989. This was accompanied by a 4.8% reduction in the average monthly number of recipients, from 1,366 to 1,301. Reductions in General Assistance participation have slowed dramatically as compared to FY'84-88 reductions, which ranged from 14% to 19% for cases and 16% to 27% for recipients (see Figure 5).

General Assistance expenditures for SFY 1989 totaled $1,583,240. This represents a 2.5% decrease over spending for SFY 1988. Reduced spending can be attributed to the decline in cases and a reduction in the average case size. Figure 4 shows that expenditure reductions have also declined from previous years. This can be explained by smaller caseload declines and increased benefit levels.

The average payment per case decreased 1.1% during SFY 1989 due to the smaller average case size. However, the average payment per recipient increased 2.3% from $99.11 to $101.42.

EMERGENCY ASSISTANCE PROGRAM

As in SFY'88, Emergency Assistance expenditures for SFY'89 decreased, but the decrease was more than twice the SFY'88 rate. Specifically, Emergency Assistance expenditures decreased 13.9% ($50,129) from SFY'88 to SFY'89. A 1.8% reduction in the average payment per case occurred, reversing an upward trend evident since SFY'86.

Average monthly caseloads decreased 12.6% between SFY 1988 and SFY 1989. This represents the largest decline in participation since SFY'84 (Figure 7). Declines in Emergency Assistance participation can be largely attributed to efforts to prevent potential crisis situations. This is accomplished by assisting clients in routine budgeting, enabling them to meet regular financial commitments (such as rent and utilities) without the need for monetary grants.

FOOD STAMP PROGRAM

The SFY'89 Food Stamp program exhibited the most striking reversal of prior trends, in light of the magnitude of the Program. Both the average monthly number of cases (10,894) and the average monthly number of recipients (29,414) increased 2.9% during SFY 1989 as compared to SFY 1988. These increases represent a departure from the substantial reductions experienced in previous years (Figure 9).

In addition, the average cost per Food Stamp household increased from $137.34 to $141.64 (3.1%) during this period. The combined effect of increased participation and rising average payment levels resulted in a 6.2% increase in Food Stamp expenditures. While an expenditure increase also occurred in SFY'88, the increase in SFY'89 was almost double the SFY'88 expenditure increase in percent and dollar terms (See Figure 8).

SSI PROGRAM

Total SSI spending continued to increase in SFY 1989. Total SSI expenditures of $19.4 million represent a 4.6% increase over spending for SFY 1988. This reflects a .3% increase in the average monthly number of recipients and a 4.3% increase in the average payment per recipient.

SSI Federal cases (cases receiving part or all of their benefits from Federal sources) constitute the major component of the SSI program, and those exhibited changes similar to those mentioned above. The average number of recipients remained nearly constant, but average payment per recipient rose 4.6% (reflecting a 4.2% increase in the Federal Benefit Rate effective in January 1989). As a result, total expenditures increased 4.6%.

SSI State Supplementation payments ($736,470) increased 5.2% from SFY'88 to SFY'89. This represents the highest level of spending during the past six years (Figure 10). In contrast to the Federal SSI program, the rise in State Supplementation expenditures was primarily the result of increased enrollment. The average monthly number of recipients increased 5.5% during SFY 1989, to a level of 505 (Figure 11). In contrast, the average payment per recipient increased only 0.2% during this period.

/mpb

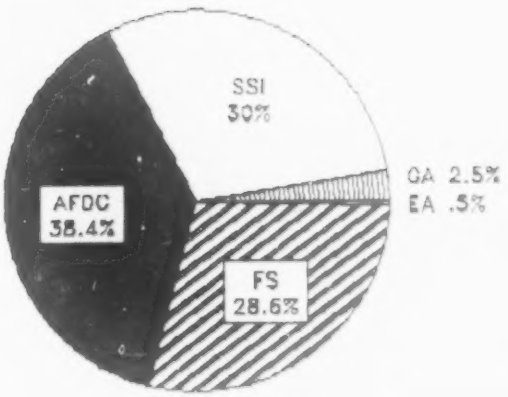
ATTACHMENT

006

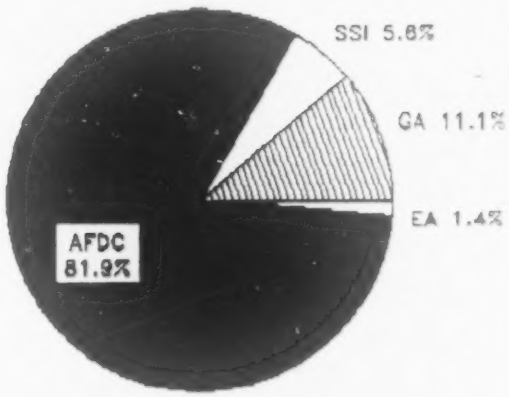
Figure 1

Distribution of Public Assistance Expenditures

State Fiscal Year 1989



Total Expenditures: $64.6 million



State Expenditures: $14.3 million

Figure 2

AFDC Expenditures

SFY 1984 - SFY 1989

Figure 3

AFDC Participation

SFY84 - SFY 1989

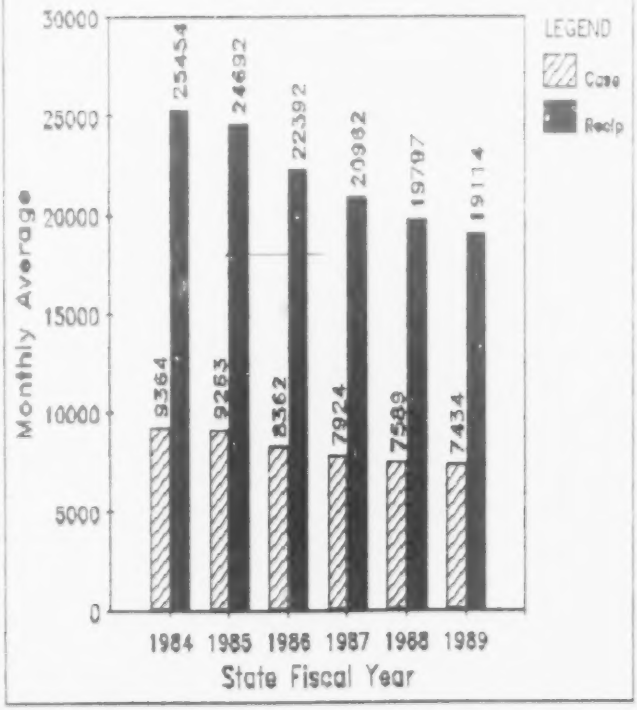


Figure 4

General Assistance Expenditures

SFY 1984 - SFY 1989

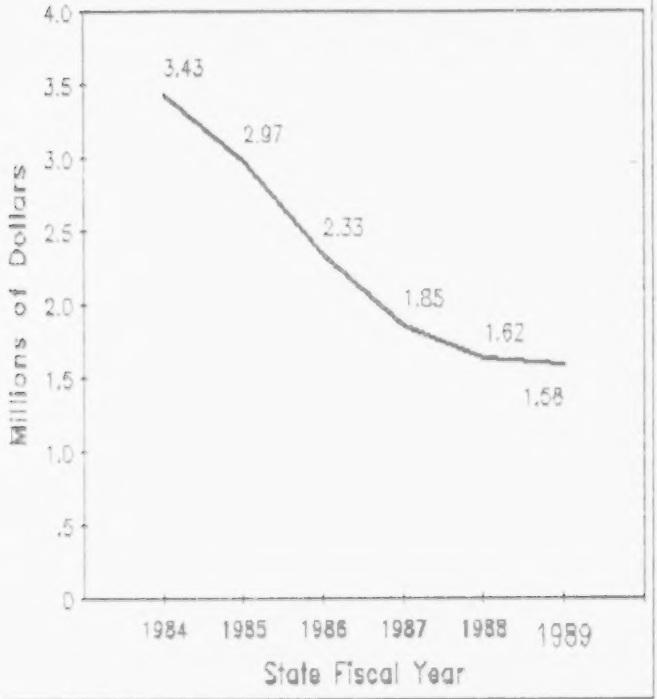


Figure 5

General Assistance Participation

SFY 1984 - SFY 1989

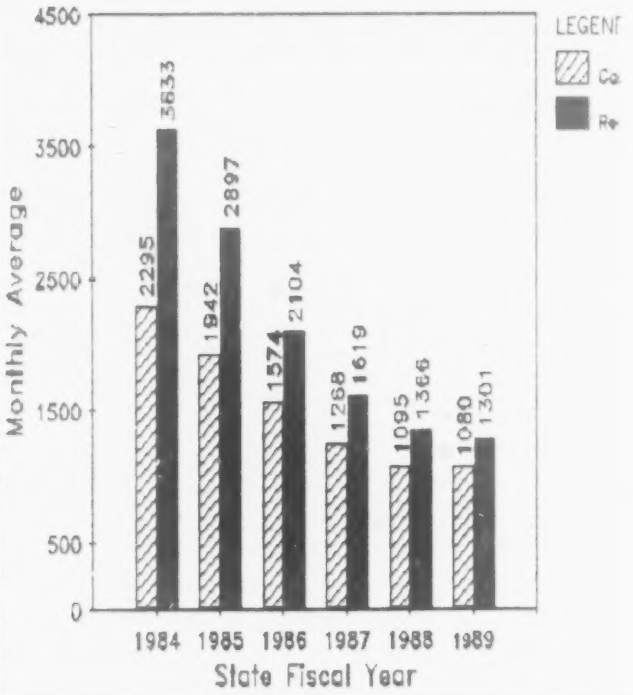


Figure 6

Emergency Assistance Expenditures

SFY 1984 - SFY 1989

Figure 7

Emergency Assistance Participation

SFY 1984 - SFY 1989

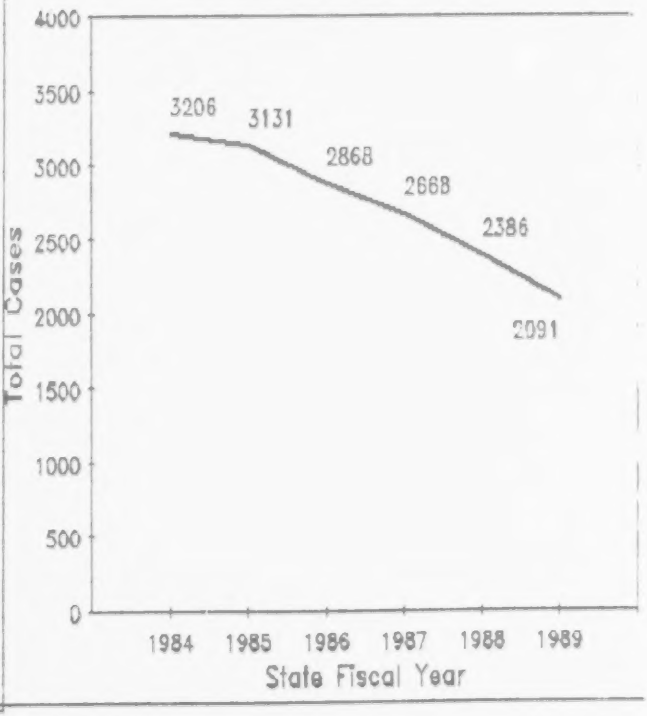


Figure 8

Food Stamp Expenditures

SFY 1984 - SFY 1989

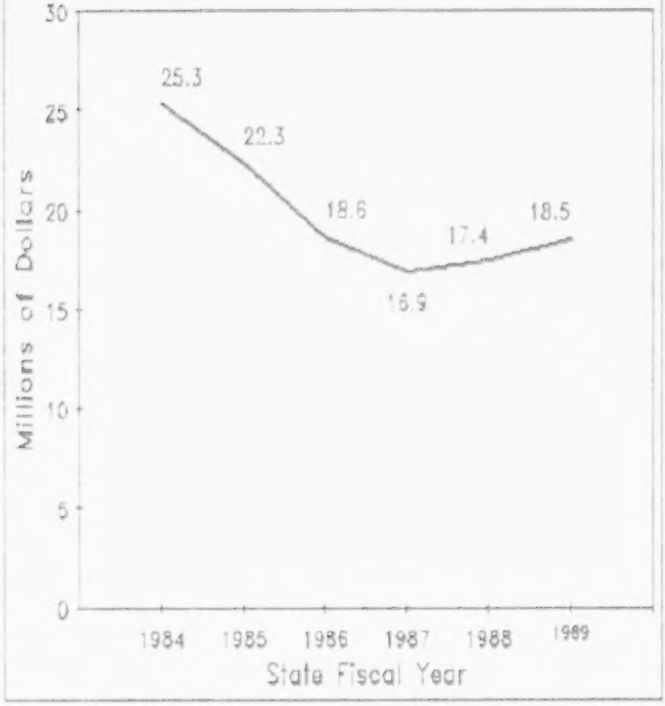


Figure 9

Food Stamp Participation

SFY 1984 - SFY 1989

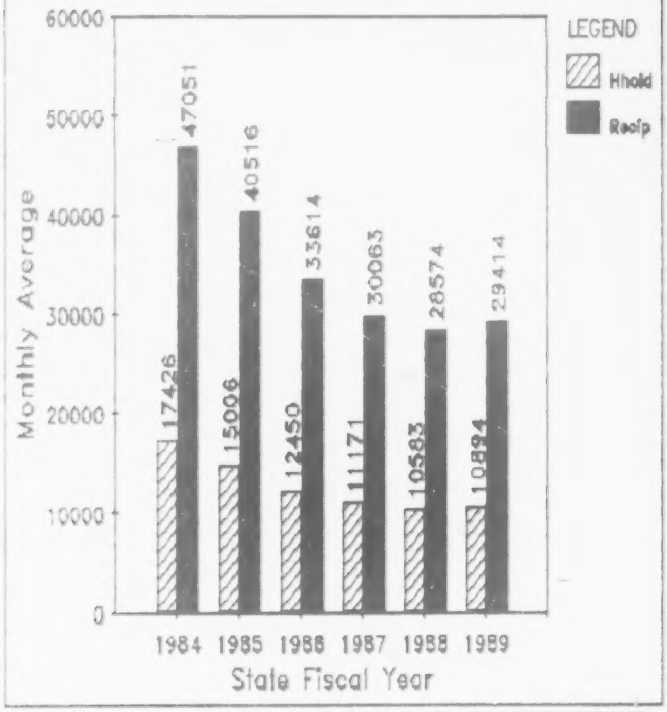


Figure 10

SSI State Supplementation Expenditures

SFY 1984 - SFY 1989

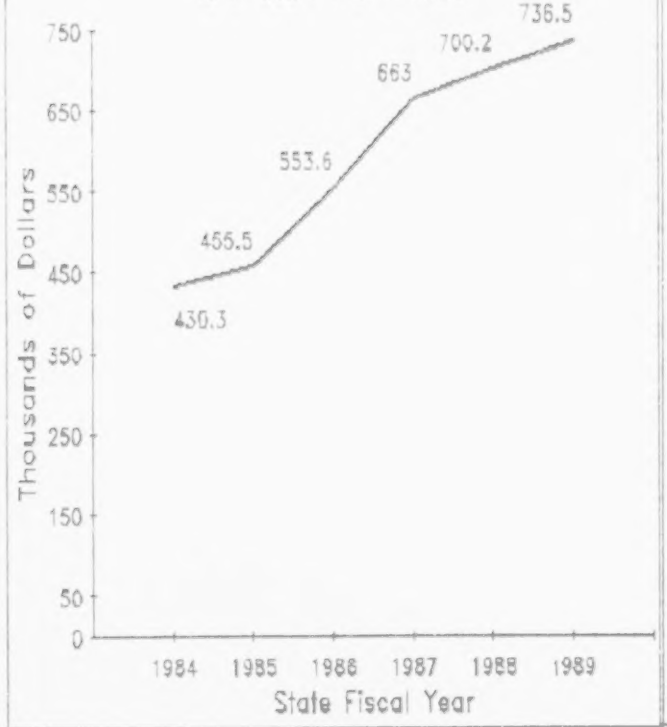


Figure 11

SSI State Supplementation Cases

SFY 1984 - SFY 1989